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3 MAR 1976

DCI/IC 76-1055

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MEMORANDUM FOR: Director of Central Intelligence

FROM : Acting Deputy to the DCI for the Intelligence Community

SUBJECT : Interim Summary of USIB Member Comments on Executive Order

1. At the 19 February 1976 USIB meeting you asked members and observers to comment on the 18 February 1976 Executive Order, U.S. Foreign Intelligence Activities. As of today, comments have been received from CIA, State, DIA, Treasury, Air Force and Army; still to be heard from are NSA, ERDA, FBI and Navy.

2. There is a consensus to date which believes the USIB mechanism should continue to exist, by whatever name, but that certain modifications should be made either to USIB's primary focus or to the USIB Committee structure, or to both. Another common thread seems to emphasize the USIB role in production of substantive intelligence which would be clearly separate from budget, resources and other non-substantive issues.

3. I believe you will want to mention at the 4 March USIB meeting your thanks to those who have given you their Agencies' views. You can say you have them under study and that there is common agreement on the need to continue a USIB-type of mechanism. Highlights of each input received to date are attached.

Attachment:

As stated

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TREASURY

- Continue USIB but with fewer committees
- Focus on producer-consumer relations
- NIO's should collaborate with DDI to coordinate:
 - Priority requirements for collection and production
 - Satisfaction of policymakers' requests
 - Production of national intelligence
- Final review of above should occur in the USIB
- The IC Staff should function as Community coordinator on non-substantive matters

DIA

- Some replacement for USIB is necessary:
 - To continue its place in the estimative process
 - As a forum for departmental priorities for substantive production
 - As a forum in which to develop Community policy and guidance
- USIB's substantive intelligence production and estimative roles should be subordinate to the DCI and clearly separate from budget and resource issues
 - The IC Staff should be structured to support both USIB and the CFI

CIA

- USIB should be named the NIB and should deal only with substantive matters
 - DCI should chair, DDCI/CIA should be vice chairman and CIA member
- The following apply to USIB Committees:
 - Re-examine purpose of IHC
 - Abolish CCPC
 - Restructure COMIREX, SIGINT and HRC
 - Those parts concerned with policy and resources become part of the IC Staff supporting the CFI
 - Those parts concerned with the daily aspects of production should be part of the NIB Committee structure
 - Assign the Security Committee (SC) to DCI's immediate staff
 - Assign all other USIB Committees to the new NIB Committee structure

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AIR FORCE

- Continue USIB and USIB Committees in a new form
- USAF is critical of the existing estimative process and of the management of national/tactical assets
- Create two boards, as follows:
 - A US Board of Estimates (USBE) for substantive intelligence
 - Members just like USIB with addition of services as principals
 - Subordinate NIO's to the USBE
 - Retain the substantive USIB Committees under the USBE
 - Those Committees concerned with military intelligence should be chaired by military
 - A US Intelligence Support Group (USISG)
 - Subordinate to the DCI
 - Perhaps chaired by DepSecDef (Intelligence)
 - To include non-substantive USIB Committees
 - To include a new national/tactical interface committee

ARMY

- Did not address USIB or structure at all, but commented on other aspects of Executive Order and its language, as follows:
 - Concern that Military Services are not specifically included in foreign counterintelligence activities outside the U.S.
 - Concern that the IG requirement and jurisdictional direction on security violations both bypass established Army channels.
 - Concern that other established procedures may become violate; i. e.,
 - Reprogramming small amounts of R&D funds
 - Conducting R&D for tactical SIGINT
 - There should be established a speedy approval mechanism for lawful electronic surveillance.

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STATE

- USIB re-named the Intelligence Community Board
 - DCI chairs, same USIB membership
 - Prepare and review estimates and major interagency memoranda
 - Set priorities of substantive requirements
 - Provide substantive collection guidance
 - Set policy for relationships with foreign intelligence services
 - Provide Community security guidelines
- The ICB should NOT approve estimates, but could approve selection of subjects, give guidance in production of estimates, and resolve production disagreements
- COMIREX, SIGINT and HRC should have full-time chairmen, fewer subcommittees, more reliance on professional staff; report to ICB
- Form new committee called Committee on Collection Resources
 - Chaired by D/DCI/IC
 - Members are chairmen of COMIREX, SIGINT and HRC
 - Committee coordinates tasking, resolves overlaps and conflicts, works with NIO's in preparing key requirements and evaluating collection
- CCPC functions could be handled by Committee on Collection Resources or ad hoc within IC Staff
- Continue functionally-oriented committees, especially WSSIC/STIC/JAEIC, and add a warning committee (WATCH re-visited?)
- Continue the NIO's

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